

28TH ANNUAL MEETING - SEPTEMBER 2006**FISHERIES COMMISSION'S REQUEST FOR SCIENTIFIC ADVICE ON MANAGEMENT  
IN 2008 OF CERTAIN STOCKS IN SUBAREAS 2, 3 AND 4**

1. The Fisheries Commission with the concurrence of the Coastal State as regards the stocks below which occur within its jurisdiction, requests that the Scientific Council, at a meeting in advance of the 2007 Annual Meeting, provide advice on the scientific basis for the management of the following fish and invertebrate stocks or groups of stocks in 2008:

Northern shrimp in Div. 3M, 3LNO  
Greenland halibut in SA 2 and Div. 3KLMNO

2. The Fisheries Commission with the concurrence of the Coastal State as regards the stocks below which occur within its jurisdiction, requests that the Scientific Council, at a meeting in advance of the 2007 Annual Meeting, provide advice on the scientific basis for the management of the following fish stocks according to the following assessment frequency:

Two year basis

American plaice in Div. 3LNO  
Capelin in Div. 3NO  
Redfish in Div. 3M  
Thorny skate in Div. 3LNOPs  
White hake in Div. 3NOPs  
Yellowtail flounder in Div. 3LNO

Three year basis

American plaice in Div. 3M  
Cod in Div. 3NO  
Cod in Div. 3M  
Northern shortfin squid in SA 3+4  
Redfish in Div. 3LN  
Redfish in Div. 3O  
Witch flounder in Div. 2J+3KL  
Witch flounder in Div. 3NO

- In 2006, advice was provided for 2007 and 2008 for cod in Div. 3M, American plaice in Div. 3M, yellowtail flounder in Div. 3LNO, witch flounder in Div. 3NO, thorny skate in Div. 3LNOPs and northern shortfin squid in SA 3+4.

To implement this system of assessments, the Scientific Council is requested to conduct the assessment of these stocks as follows:

- In 2007, advice will be provided for 2008 and 2009 for American plaice in Div. 3LNO, redfish in Div. 3M, white hake in Div. 3NO and capelin in Div. 3NO. These stocks will be next assessed in 2009.
- In 2007, advice will be provided for 2008, 2009 and 2010 for redfish in Div. 3LN, redfish in Div. 3O, cod in Div. 3NO and witch flounder in Div. 2J+3KL. These stocks will be next assessed in 2010.
- In 2008, advice will be provided for 2009 and 2010 for yellowtail flounder in Div. 3LNO, and thorny skate in Div. 3LNOPs. These stocks will be next assessed in 2010.
- In 2008, advice will be provided for 2009, 2010 and 2011 for cod in Div. 3M, American plaice in Div. 3M, witch flounder in Div. 3NO, and northern shortfin squid in SA 3+4. These stocks will be next assessed in 2011.

The Fisheries Commission requests the Scientific Council to continue to monitor the status of all these stocks annually and, should a significant change be observed in stock status (e.g. from surveys) or in by-catches in other fisheries, provide updated advice as appropriate.

3. The Commission and the Coastal State request the Scientific Council to consider the following in assessing and projecting future stock levels for those stocks listed above:
- a) The preferred tool for the presentation of a synthetic view of the past dynamics of an exploited stock and its future development is a stock assessment model, whether age-based or age-aggregated.
  - b) For those stocks subject to analytical-type assessments, the status of the stocks should be reviewed and management options evaluated in terms of their implications for fishable stock size in both the short and long term. As general reference points, the implications of fishing at  $F_{0.1}$  and  $F_{2006}$  in 2008 and subsequent years should be evaluated. The present stock size and spawning stock size should be described in relation to those observed historically and those expected in the longer term under this range of options.
  - c) For those stocks subject to general production-type assessments, the time series of data should be updated, the status of the stock should be reviewed and management options evaluated in the way described above to the extent possible. In this case, the level of fishing effort or fishing mortality (F) required to take two-thirds MSY catch in the long term should be calculated.
  - d) For those resources for which only general biological and/or catch data are available, few standard criteria exist on which to base advice. The stock status should be evaluated in the context of management requirements for long-term sustainability and the advice provided should be consistent with the precautionary approach.
  - e) Spawning stock biomass levels considered necessary for maintenance of sustained recruitment should be recommended for each stock. In those cases where present spawning stock size is a matter of scientific concern in relation to the continuing reproductive potential of the stock, management options should be offered that specifically respond to such concerns.
  - f) Information should be provided on stock size, spawning stock sizes, recruitment prospects, fishing mortality, catch rates and TACs implied by these management strategies for the short and the long term in the following format:
    - I. For stocks for which analytical-type assessments are possible, graphs should be provided of all of the following for the longest time-period possible:
      - historical yield and fishing mortality;
      - spawning stock biomass and recruitment levels;
      - catch options for the year 2008 and subsequent years over a range of fishing mortality rates
      - (F) at least from  $F_{0.1}$  to  $F_{max}$ ;
      - spawning stock biomass corresponding to each catch option;
      - yield-per-recruit and spawning stock per recruit values for a range of fishing mortalities.
    - II. For stocks for which advice is based on general production models, the relevant graph of production as a function of fishing mortality rate or fishing effort should be provided. Age aggregated assessments should also provide graphs of all of the following for the longest time period possible:
      - exploitable biomass (both absolute and relative to  $B_{MSY}$ )
      - yield/biomass ratio as a proxy for fishing mortality (both absolute and relative to  $F_{MSY}$ )
      - estimates of recruitment from surveys, if available.
    - III. Where analytical methods are not attempted, the following graphs should be presented, for one or several surveys, for the longest time-period possible:
      - time trends of survey abundance estimates, over:
        - an age or size range chosen to represent the spawning population
        - an age or size-range chosen to represent the exploited population
        - recruitment proxy or index for an age or size-range chosen to represent the recruiting population.
        - fishing mortality proxy, such as the ratio of reported commercial catches to a measure of the exploited population.

For age-structured assessments, yield-per-recruit graphs and associated estimates of yield-per-recruit based reference points should be provided. In particular, the three reference points, actual F,  $F_{0.1}$  and  $F_{max}$  should be shown.

4. Noting the Precautionary Approach Framework as endorsed by Fisheries Commission, the Fisheries Commission requests that the Scientific Council provide the following information for the 2007 Annual Meeting of the Fisheries Commission for all stocks under its responsibility requiring advice for 2008:
  - a) the limit and precautionary reference points as described in Annex II of the UN Fisheries Agreement indicating areas of uncertainty (for those stocks for which precautionary reference points cannot be determined directly, proxies should be provided);
  - b) the stock biomass and fishing mortality trajectory over time overlaid on a plot of the PA Framework (for those stocks where biomass and/or fishing mortality cannot be determined directly, proxies should be used);
  - c) information regarding the current Zone the stock is within as well as proposals regarding possible harvest strategies to move the resource to (or maintain it in) the Safe Zone including medium term considerations and associated risk or probabilities which will assist the Commission in developing the management strategies described in paragraphs 4 and 5 of Annex II in the Agreement.
  
5. The following elements should be taken into account by the Scientific Council when considering the Precautionary Approach Framework:
  - a) References to “risk” and to “risk analyses” should refer to estimated probabilities of stock population parameters falling outside biological reference points.
  - b) Where reference points are proposed by the Scientific Council as indicators of biological risk, they should be accompanied by a description of the nature of the risk associated with crossing the reference point such as recruitment overfishing, impaired recruitment, etc.
  - c) When a buffer reference point is proposed in the absence of a risk evaluation in order to maintain a low probability that a stock, measured to be at the buffer reference point, may actually be at or beyond the limit reference point, the Scientific Council should explain the assumptions made about the uncertainty with which the stock is measured.
  - d) Wherever possible, short and medium term consequences should be identified for various exploitation rates (including no fishing) in terms of yield, stability in yield from year to year, and the risk or probability of maintaining the stock within, or moving it to, the Safe Zone. Whenever possible, this information should be cast in terms of risk assessments relating fishing mortality rates to the trends in biomass (or spawning biomass), the risks of stock collapse and recruitment overfishing, as well as the risks of growth overfishing, and the consequences in terms of both short and long term yields.
  - e) When providing risk estimates, it is very important that the time horizon be clearly spelled out. By way of consequence, risks should be expressed in timeframes of 5, 10 and 15 years (or more), or in terms of other appropriate year ranges depending on stock specific dynamics. Furthermore, in order to provide the Fisheries Commission with the information necessary to consider the balance between risks and yield levels, each harvesting strategy or risk scenario should include, for the selected year ranges, the risks and yields associated with various harvesting options in relation to  $B_{lim}$ , and  $F_{lim}$  and target  $F$  reference points selected by managers.
  
6. Many of the stocks in the NAFO Regulatory Area are well below any reasonable level of  $B_{lim}$  or  $B_{buf}$ . For these stocks, the most important task for the Scientific Council is to inform on how to rebuild the stocks. In this context and building on previous work of the Scientific Council in this area, the Scientific Council is requested to evaluate various scenarios corresponding to recovery plans with timeframes of 5 to 10 years, or longer as appropriate. This evaluation should provide the information necessary for the Fisheries Commission to consider the balance between risks and yield levels, including information on the consequences and risks of no action at all.
  - a) information on the research and monitoring required to more fully evaluate and refine the reference points described in paragraphs 1 and 3 of Annex II of the Agreement; these research requirements should be set out in the order of priority considered appropriate by the Scientific Council;
  - b) any other aspect of Article 6 and Annex II of the Agreement which the Scientific Council considers useful for implementation of the Agreement's provisions regarding the precautionary approach to capture fisheries; and
  - c) propose criteria and harvest strategies for new and developing fisheries so as to ensure they are maintained within the Safe Zone.

7. Noting the desire of NAFO to apply ecosystem considerations in the conservation and management of fish stocks in the NAFO area, the Scientific Council is requested to provide the Fisheries Commission at its next annual meeting in 2007 with an overview of present knowledge related to role of seals in the marine ecosystem of the Northwest Atlantic and their impact on fish stocks in the NAFO area, taking into account the work of other relevant organizations, including ICES and NAMMCO.
8. Whether the following measures on Redfish in Division 3O, if applied in the NAFO Regulatory Area, are effective, in particular, in regard to addressing bycatch of species such as American plaice and Cod as conservation and management measure:
  - 90 mm mesh size
  - Limiting the maximum permissible harvest of 15% (by number) of redfish 22cm or smaller, imposing 5% limit on the bycatch of any other groundfish species in the fishery
  - Closure of fishing for a minimum of 10 days after reaching or exceeding of either the small fish or bycatch levels
  - Re-opening of fishery through use of test fisheries
9. Regarding the precautionary closure to four seamount areas based on the ecosystem approach to fisheries (FC Doc. 06/5), using existing survey and commercial data from these seamount areas the Scientific Council is requested to provide the Fisheries Commission, at the 2007 Annual Meeting, recommendations on: 1) areas that could be fished on each seamount and, 2) a protocol for the collection of the data required to assess these seamounts, with a view to future recommendations on management measures for these areas.